# Notice of Schools Forum

Date: Monday, 26 June 2023 at 10.00 am



Venue: Committee Room, First Floor, BCP Civic Centre Annex, St Stephen's Rd, Bournemouth BH2 6LL / Via MS Teams

### Membership:

### Chairman:

Geoff Cherrill

# Vice Chairman:

Patrick Earnshaw

Russell Arnold Mark Avoth Kate Carter Jon Chapple Lauren Dean Ben Doyle Linda Duly Phillip Gavin Brigid Hincks Sue Johnson Marie Lane Nadine Lapskas Dorian Lewis Jacqueline Page Jeremy Payne Sean Preston Dave Simpson Sian Thomas VACANCY Cllr R Burton

All Members of the Schools Forum are summoned to attend this remote meeting to consider the items of business set out on the agenda below.

The press and public are welcome to attend this remote meeting and should email any request to do so to the meeting contact below, and a meeting invite will be sent.

https://democracy.bcpcouncil.gov.uk/ieListDocuments.aspx?MId=5559

If you would like any further information on the items to be considered at the meeting please contact: Claire Johnston on 01202 096660 or email democratic.services@bcpcouncil.gov.uk

Press enquiries should be directed to the Press Office: Tel: 01202 118686 or email press.office@bcpcouncil.gov.uk

This notice and all the papers mentioned within it are available at democracy.bcpcouncil.gov.uk

GRAHAM FARRANT CHIEF EXECUTIVE







20 June 2023

### Maintaining and promoting high standards of conduct

#### Declaring interests at meetings

Familiarise yourself with the Councillor Code of Conduct which can be found in Part 6 of the Council's Constitution.

Before the meeting, read the agenda and reports to see if the matters to be discussed at the meeting concern your interests



# What are the principles of bias and pre-determination and how do they affect my participation in the meeting?

Bias and predetermination are common law concepts. If they affect you, your participation in the meeting may call into question the decision arrived at on the item.

Predetermination Test
it d vas that ?

If a councillor appears to be biased or to have predetermined their decision, they must NOT participate in the meeting.

For more information or advice please contact the Monitoring Officer (susan.zeiss@bcpcouncil.gov.uk)

### Selflessness

Councillors should act solely in terms of the public interest

### Integrity

Councillors must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships

#### Objectivity

Councillors must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias

#### Accountability

Councillors are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this

### Openness

Councillors should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing

#### Honesty & Integrity

Councillors should act with honesty and integrity and should not place themselves in situations where their honesty and integrity may be questioned

### Leadership

Councillors should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs

# AGENDA

	Items to be considered while the meeting is open to the public	
1.	Apologies for Absence	
	To receive any apologies for absence.	
2.	Declarations of Interest	
	Councillors are requested to declare any interests on items included in this agenda. Please refer to the workflow on the preceding page for guidance. Declarations received will be reported at the meeting.	
3.	Minutes of the Previous Meeting	5 - 12
	To confirm the minutes of the previous meeting, held on 16 January 2023 as a correct record.	
4.	Exceptional Funding Proposal	13 - 20
	Information report ready for review. In January 2023, BCP committed to reviewing the methodology for Exceptional circumstances which has not been updated since LGR and is no longer 'exceptional' with 20% of schools qualifying for support in the financial year 22-23.	
5.	DSG Outturn Report 2022-23	21 - 26
	The report considers the end of year position for the DSG budget 2022-23 at a net in-year deficit of £15.5 million. This is against a budgeted deficit of £16.7 million.	
	The £1.2 million underspend relates to high needs expenditure. Whilst there are some signs that trends in high-cost placements have slowed and mainstream schools taking more EHCPs, the delays in assessments have impacted with the number of plans funded 158 FTE less than budgeted.	
	The accumulated deficit has grown as a result from £20.3 million to £35.8 million at March 2023, with this required to be carried forward and recovered from future DSG allocations.	
6.	Dingley's Promise	To Follow
7.	Role of the Schools Forum	
	An opportunity for discussion regarding the development of the School Forum.	
8.	Forward Work Plan	27 - 28
	To consider, comment on and agree the Forum's forward work plan,	
9.	Exclusion of the Public and Press	
	To consider passing the following Resolution (if required):	

"RESOLVED that, in accordance with Section 100A (4) of the Local Government Act 1972, the public and press be excluded from the Meeting for the following item(s) of business on the grounds that it/they may involve the likely disclosure of exempt information as defined in paragraph(s) [INSERT PARAGRAPH NUMBER HERE] of Part 1 of Schedule 12A of the Said Act as the public interest in withholding the information outweighs the public interest in disclosing it".

### 10. Dates of Future Meetings

[Insert dates as bullet points]

### 11. Any Other Business

To consider any other business, which, in the opinion of the Chairman, is of sufficient urgency to warrant consideration.

No other items of business can be considered unless the Chairman decides the matter is urgent for reasons that must be specified and recorded in the Minutes.

## **BOURNEMOUTH, CHRISTCHURCH AND POOLE COUNCIL**

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### SCHOOLS FORUM

Minutes of the Meeting held on 16 January 2023 at 10.00 am

Present:-

## Geoff Cherrill – Chairman Patrick Earnshaw – Vice-Chairman

Present: Russell Arnold, Mark Avoth, Kate Carter, Lauren Dean, Ben Doyle, Linda Duly, Phillip Gavin, Brigid Hincks, Sue Johnson, Marie Lane, Nadine Lapskas, Sian Thomas, Cllr N Greene and Cllr M White

### 23. <u>Apologies for Absence</u>

Apologies for absence had been received from Jon Chapple, Dr Dorian Lewis, Jacqueline Page, Sean Preston, Rina Mistry and Sarah Rempel.

### 24. Declarations of Interest

There were no declarations of interest received on this occasion.

### 25. <u>Minutes of the Previous Meeting</u>

The minutes of the meeting held on 13 December 2022 were agreed as a true and correct record, subject to Marie Lane being added to the attendance.

Voting: unanimous

### 26. Early Years Single Funding Formula (EYSFF) 2023-24

The Head of School Planning and Admissions presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'A' to these Minutes in the Minute Book.

This report set out the options for the early years single funding formula (EYSFF) for the financial year 2023/24 to enable a recommendation to be made to the Council.

Central budgets to support the council's statutory duties for early years were also set out in the report for agreement.

There was a discussion around rental price increases and the lack of available resources to fund a meaningful early years' experience and that future children may miss out on this all together. It was suggested that meaningful conversations would be needed about how Sen could be funded in early years. It was felt that the Government shortfall in funding would affect schools, as children would be below an expected level of education and experience when they started school, as was seen after Covid. It was discussed that other sectors were paying significantly higher wages than in the education sector. For example, there were cases of teaching assistants going to work in supermarkets. There was concern that the salary rates and costs would result in significant recruitment issues in the future.

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### It was RESOLVED that the Schools Forum:

- a) Recommend to Council the 2023/24 EYSFF according to option 2 included in the consultation, as amended for the final funding rates in the December 2022 settlement as set out in Tables 3 and 4; and
- b) Agree the central budgets supporting the early years free entitlements, set at the same level as 2021/22 and 2022/23 at £184,000, as shown in Table 4.

Voting: unanimous

### 27. DSG Settlement and Draft Budget for 2023-24

The Assistant Chief Finance Officer presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'B' to these Minutes in the Minute Book.

Other papers on the agenda considered the impact of the Settlement and DSG budget in detail.

The DSG Settlement for 2023-24 was received on 16 December 2022. Compared with 2022-23 it provided a 6.4% increase in funding overall:

- a. Indicative allocations for the early years block reflecting increased unit values of 5% for 2 year olds and 5.2% for 3&4 year olds.
- b. Final allocations for the school's block based on the October 2022 schools census with the increase in funding through the schools NFF at £6 million (2.5%). Higher funding values account for £3.7 million (1.5%) as reported in November, with additional pupils at census providing a further £2.3 million (1.0%). Funding for in-year pupil growth at September 2023, has decreased by £43,000 compared with last year.
- c. A supplementary grant for mainstream schools was announced in the Autumn statement. The £8.5 million for BCP is equivalent to a further funding increase of 3.5%, bringing the mainstream schools increase to 6.0% overall.
- d. Allocations for the central school services block provide a reduction compared with last year of £12,000 for on-going LA functions with previous levels of funding not yet restored for historic commitments.
- e. Indicative allocations for the high needs block are for an increase of £5.2 million (9.7%). This includes the supplementary grant for high needs providers of £2.4 million announced in the Autumn Statement.

A draft DSG budget was provided in the Appendix to provide context for decisions on the meeting agenda. The funding gap for high needs pupils was projected to grow to £27 million in 2023/24.

Dr Lewis had submitted the following comment by email, which the Chair asked to be recorded in the minutes:

Within the executive summary it is stated that:

"c. A supplementary grant for mainstream schools was announced in the Autumn statement. The £8.5 million for BCP is equivalent to a further funding increase of 3.5%, bringing the mainstream schools increase to 6.0% overall."

This is, in my view, misleading. It fails to acknowledge the unfunded pay awards given to teachers and support staff, the cost of which had not been known when NFF allocations were originally determined. I would suggest that a 6.0% overall increase in funding would barely cover increased staff costs, let alone increasing energy costs and the rising cost of maintaining school infrastructure. The additional funding announced as part of the Autumn statement should be disregarded in the context of this discussion (it is not part of the DSG). I note that the 9.7% increase in funding for the HNB has not been highlighted in a similar fashion.

It was advised, in response, that although this was not part of the dedicated schools grant it was important, as it provided the overall context of increases in school funding.

### **RESOLVED** that the Schools Forum noted the contents of the report.

Voting: Nem. Con

### 28. School Funding Consultation and Budget Proposals 2023-24

The Assistant Chief Finance Officer presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'C' to these Minutes in the Minute Book.

The Schools Forum must be consulted on the local funding formula for mainstream schools and agree a range of central DSG budgets.

This report set out the outcome of the 2023-24 school funding consultation and considers proposals for the DSG budget.

The schools block proposals included that the mainstream schools funding formula was to continue to adopt the National Funding Formula (NFF), but with a cap introduced to limit per pupil gains, the existing growth fund policy is maintained, and the balance of funding is transferred to support the high needs budget. Also included are budget proposals for the central school services block.

Dr Lewis made the following comments and an indication to how they would have voted, which the Chair asked to be recorded in the minutes:

I agree that the surplus schools block funding of £0.185m is transferred to the high needs budget.

I do not agree for there to be any transfer of NFF school block funding to high needs by reducing NFF allocations to schools. Paragraph 33 is misleading (see comments above in relation to agenda item 5)

### Paragraph 36 states:

*"It is accepted that any reduction in NFF funding for schools is not welcome but there is a need to balance the demands of the high needs budget with funding for individual schools."* 

I would contend that the budgets of individual schools have been managed well over time, whereas...

I object to **any** reduction in MPPFL to accommodate the on-going mismanagement of the HN budget.

If the NFF suggests and increase in funding for a school, I can see no logical reason why this should be capped – or are we suggesting that the formula is wrong? It seems counter-intuitive to maintain the approach to MFG to mitigate the effect of the formula, and then to cap budgets to do likewise. We should use the NFF and accept the outcomes. The majority of respondents to the consultation disagree with there being a cap.

My responses:

# 51. Recommendations for Schools Forum to agree the following schools block proposals for 2022-23:

### School members only:

1. Recommend to Council that the local mainstream schools formula continues to adopt the school NFF unit values. Agree

2. Recommend to Council that a per pupil gains cap is implemented to release funding to transfer to high needs. Disagree

3. Agree the existing growth fund policy is to apply for 2023-24 with the resulting growth fund budget set at £0.467 million. Agree

### All members:

4. Agree the surplus schools block funding estimated at £0.185m (0.07%) can be transferred to the high needs and early years budgets. Agree

5. Agree the funding released from the mainstream schools NFF can also be transferred to the high needs budget (the maximum within the regulations being £1.07 million). Disagree

# 61. Recommendation 6: Schools Forum members to agree the CSSB budgets in table 7 in paragraph 58. Agree

It was agreed that under resolution 4, surplus funding also be allocated to the Early Years Budget wording to be added.

It was agreed that there was a lack of overall funding.

Following a brief discussion, it was proposed and seconded that the surplus funding was to be allocated to the early years SEND budget not allocated against the high needs deficit. This formed new recommendation 5.

Following a brief discussion of recommendation six, it was agreed that although the Schools forum did not agree with a cap on per pupil gains, if

the council override the Schools Forum recommendations and the DfE agreed, then where a transfer is made the Schools Forum would want to consider where to allocate it.

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### It was RESOLVED that Schools Forum agree for 2023-24 the following:

### **School Members:**

1. Recommend to Council that the schools NFF unit values continue to be adopted as the local mainstream school formula for 2023-24.

2. Recommended to Council that a per pupil cap on gains is implemented to release funds to contribute to the transfer to the high needs budget as set out in paragraph 42.

3. Agreed the existing growth fund policy is to continue for 2023-24 with the resulting budget requirement of £0.467 million as set out in paragraph 47.

### All Members:

4. Agreed surplus school block funding estimated at £0.185 million (0.07%) is to be transferred to support the high needs budget as set out in paragraph 31.

5. Agreed that the surplus funding was to be allocated to the early years SEND budget not allocated against the high needs deficit.

6. Agreed that although the Schools forum did not agree with a cap on per pupil gains, if the council override the Schools Forum recommendations and the DfE agreed, then where a transfer is made the Schools Forum would want to consider where to allocate it.

7. Agreed the central school services block budgets as set out in table 7 of paragraph 58.

Voting:

- 1. Unanimously agreed
- 2. Unanimously refused
- 3. Unanimously agreed
- 4. Unanimously agreed
- 5. Unanimously agreed
- 6. Voting 4-1 in agreement. The remainder of the membership abstained from voting.
- 7. Unanimously agreed

Councillor White left after consideration of this item.

### 29. <u>Central Retention and De-delegation Consultation</u>

The Head of School Places, Funding and Admissions presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'D' to these Minutes in the Minute Book.

Maintained School Forum members must be consulted on proposals for the central retention and de-delegated budget shares and agree these.

This report provided proposals for:

- the central retention of services where the LA retains a statutory duty to undertake activity to support maintained schools only (both mainstream and specialist);
- de-delegation of services applicable only to mainstream schools. These are services where schools retain the statutory duties, but better efficiency could be achieved through central delivery by the LA.

**RESOLVED** that Maintained School members only:

- a) agreed collectively the retention rates per pupil and budgets for LA duties supporting maintained schools as set out in paragraphs 8 -10; and
- b) agreed separately for primary, secondary, special/PRU the dedelegation of funding for school improvement duties as set out in paragraphs 15 and 16.

Voting:

- a) 3-0 1 abstention
- b) Primary agreed; secondary abstained; special/PRU agreed.

The secondary school representative abstained as they wanted to consider the issues further with their colleagues. Any further decision would be communicated to the Service via e-mail.

### 30. <u>SEND Capital Programme and Delivering Better Value (DBV)</u>

The Head of School Places, Funding and Capital presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'E' to these Minutes in the Minute Book.

The report provided an update on the Council's progress as part of its participation in the Department for Education's Delivering Better Value (DBV) programme. The programme was designed to provide dedicated support and funding to help local authorities with substantial deficit issues in their high needs block of the dedicated schools grant (DSG) to reform their high needs systems. BCP Council was one of 55 LAs participating in the first cohort of the programme. The Council is using the DBV programme to validate the direction of travel of the Council's Written Statement of Action and High Needs Block Recovery Plans and further inform the prioritisation of workstreams, their implementation and associated timelines. The programme will help BCP Council prepare and submit a grant application for transformation funding of £1m and this will be used to impact the trajectory of high needs expenditure.

In response to a question about how much the Early Years Sector has been taken into account, it was advised that it had been engaged in this activity, but this was a review across the age range. Officers were satisfied it had been included but could give a greater explanation if needed, outside of this meeting.

### Schools Forum was asked to note:

- a) the findings and outputs identified following the Council's completion of all DVB programme modules; and
- b) the progress of the SEND programme of expansion and the estimate return on investment/savings or benefits as set out in the attached presentation at Appendix 1.

Voting: nem. con

Lauren Dean, Patrick Earnshaw, Nadine Lapskas left during the discussion of this item.

### 31. Looked After Children Pupil Premium Arrangements 2023-24

The Virtual School Lead for Educational Interventions and Assurance presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'F' to these Minutes in the Minute Book.

This report supported the presentation of a draft policy owned by the Virtual School relating to Pupil Premium plus funding for 23-24.

# **RESOLVED** that Members noted the contents of this report and the attached Pupil Premium plus (pp+) policy 2023-2024.

Voting: Unanimous

### 32. <u>High Needs Consultation</u>

The Chairman gave a verbal update following the subgroup meeting of the High Needs Board. It was advised that a scorecard had been created, which could be shared with the Forum, along with further feedback. The Forum would have greater financial information through future agenda items.

### 33. Forward Plan

The Chairman presented a forward plan, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'G' to these Minutes in the Minute Book.

It was RESOLVED that the forward plan was noted as printed, and the following additional items be included:

- An extra meeting be called to discuss early years, under the SEND Capital Programme and Delivering Better Value (DBV), if required; and
- The High Needs Consultation scorecard to be included as an Agenda item at the next meeting.

Voting: nem. con

## 34. Dates of Future Meetings

The Schools Forum was scheduled to meet on the following dates: Monday 26 June 2023, 10:00am Monday 25 September 2023, 10:00am

## 35. <u>Any Other Business</u>

No items of any other business were raised.

The meeting ended at 12.15 pm

### **CHAIRMAN**

# Agenda Item 4

# SCHOOL'S FORUM



Subject	Notional SEN and Exceptional Circumstances
Meeting Date	26 <sup>th</sup> June 2023
Executive Summary	Information report ready for review. In January 2023, BCP committed to reviewing the methodology for Exceptional circumstances which has not been updated since LGR and is no longer 'exceptional' with 20% of schools qualifying for support in the financial year 22-23.
Recommendations	Information report
Reasons for Recommendations	BCP has committed to reviewing the methodology of the funding from September 2023 and proposes to set up a working group to bring a revised methodology to school's forum for consideration in September
Portfolio Holder(s):	Councillor Richard Burton – Children and young People
Corporate Director	Cathi Hadley
Report Author (s)	Sarah Rempel, Director of Education & Skills
Wards	Council-wide
Classification	For Information

## Background

### Notional SEN funding

- The School and Early Years Finance Regulations 2023 require the LA to have a formula which identifies a notional amount within the schools funding formula; "a threshold sum of £6,000 per pupil, below which the school will be expected to meet the <u>additional</u> costs of pupils with special educational needs from its budget share."
- 2. The notional SEN budget is not separate from the schools overall budget, It is an identified amount within a maintained schools budget or academy's general annual grant (GAG) so it is important schools are aware of how this budget is calculated. The latest national consultation confirmed that when the direct NFF is implemented, this will include indicative SEND budgets which will replace the notional SEN formula by 2025. Since LGR, locally 100% of the prior attainment factor and 40% of deprivation (IDACI and FSMever6) are identified for additional needs.
- 3. Some schools will therefore have a larger notional SEN budget per pupil than others reflective of the pupil characteristics of their school.
- 4. The budget is intended as a guide for schools spending decisions and is neither a target nor a constraint on a schools duty to use its best endeavours to secure special provision for pupils with SEN. It is not intended to provide £6,000 for every pupil with SEN.
- 5. Mainstream schools are expected to contribute towards the cost of special educational provision for pupils with high needs, up to the £6,000 threshold set. Costs above this should be funded by the high needs block.

### Exceptional circumstances funding

- As the calculation of notional SEN above is unlikely to be a precise match for the costs of support for pupils with SEN, LAs are required to have a separate funding mechanism to target schools that have a disproportionate number of children with SEN relative to their size and characteristics.
- 7. Since local government reorganisation, the mechanism has been to identify where schools have pupils with EHCPS representing 3% or higher of their total roll. Where this is the case at each termly census, an amount per EHCP is paid. This is £650 pro rata (4/12 in autumn, 3/12 in Spring, 5/12 in summer).
- 8. This methodology targets schools with a high number of EHCPs regardless of the characteristics of the school.
- 9. Over the period April 2022 to March 2023, 18 (20%) of mainstream schools received funding totalling £171,763.

## **Proposed review**

10. BCP has committed to reviewing the methodology of the funding from September 2023 and proposes to set up a working group to bring a revised methodology to schools forum for consideration in September.

- 11. To start the discussion, the attached appendix shows, for each school:
  - A. average number of pupils\* with SEN support
  - B. average number of pupils\* with an EHCP
  - C. average number of pupils\* with an EHCP attending a resource base
  - D. average proportion of pupils\* with SEN support
  - E. average proportion of pupils\* with an EHCP
  - F. the funding received under the existing methodology
  - G. the total funding received through the notional SEN formula plus funding adjustments relating to the minimum funding guarantee (MFG) or minimum per pupil funding level (MPPFL), these being adjustments over and above the formula.
  - H. the amount required to fund the first £6,000 for children with EHCPs
  - I. the amount remaining for SEN support (per pupil)

\*over the 3 termly census between April 22 and March 23)

- 12. The working group will need to consider
  - 1) Is the notional SEN budget the best way to identify schools with disproportionate numbers of SEN pupils?
  - 2) To what extent is any MFG / MPPFL adjustment relevant?
  - 3) What is an appropriate level of funding for an SEN support pupil?
  - 4) Does the methodology provide a perverse incentive to over identify SEN?
  - 5) Is the new methodology
    - a. affordable
    - b. fair
    - c. targeted correctly

### **Background Papers**

a) National guidance on the notional SEN budget

<u>The notional SEN budget for mainstream schools: operational guidance - GOV.UK</u> (www.gov.uk)

School	SEN support	EHC plan	Resource Base Places	% of pupils with SEN Support	% of pupils with EHCP (excluding bases)	Total Funding 22-23	100% MFG & MPPFL adjustments plus notional SEN	EHCPs x £6k = notional SEN budget required for EHCPs	amount per SEN support remaining in notional SEN
	А	В	С	D = A/NOR	E = (B- C)/NOR	F	G	H= (B-C) x £6k	I = (G-H) / A
Ad Astra Infant	59.1	4.8	0.0	22.1%	1.8%	0	96,462	29,000	1,142
Broadstone First	24.3	7.9	5.3	7.9%	0.9%	0	159,956	47,500	4,637
Canford Heath Infant	51.3	7.6	0.0	14.3%	2.1%	0	170,704	45,500	2,439
Christchurch Infant	30.3	2.0	0.0	9.1%	0.6%	0	192,974	12,000	5,966
Courthill Infant	39.9	4.7	0.0	11.4%	1.3%	0	206,851	28,000	4,481
Lilliput CE Infant	13.9	1.4	0.0	4.0%	0.4%	0	218,815	8,500	15,112
Merley First	14.5	4.3	0.0	4.8%	1.4%	0	169,325	25,500	9,919
Mudeford Community Inf	19.9	4.0	0.0	11.1%	2.2%	0	69,298	24,000	2,274
Old Town Infant and Nursery	19.8	2.6	0.0	10.1%	1.3%	0	75,637	15,500	3,032
Queen's Park Infant Academy	57.8	5.5	0.0	16.1%	1.5%	0	155,038	33,000	2,113
Springdale First	8.1	3.1	0.0	2.7%	1.0%	0	180,856	18,500	20,085
St Clement's and St John's CofE Infant	49.3	4.4	0.0	19.9%	1.8%	0	138,197	26,500	2,264
Stanley Green Infant Academy	24.8	5.4	0.0	9.1%	2.0%	0	81,455	32,500	1,971
Stourfield Infant	50.7	4.9	0.0	15.9%	1.5%	0	173,488	29,500	2,842
Livingstone Road Infant	22.7	6.3	0.0	9.1%	2.5%	2,167	138,664	37,500	4,463
Twin Sails Infant	42.1	4.1	0.0	10.8%	1.0%	0	148,379	24,500	2,944
Infant	528.5	72.9	5.3	11.0%	1.4%	2,167	2,376,099	437,500	3,668
Baden-Powell and St Peter's CofE VC Junior	43.0	8.6	0.0	6.0%	1.2%	0	584,755	51,500	12,401
Bethany CofE Junior	77.1	4.5	0.0	20.9%	1.2%	0	215,985	27,000	2,452
Livingstone Road Junior	24.7	5.4	0.0	10.6%	2.3%	1,138	169,649	32,500	5,560
Canford Heath Junior	57.8	10.0	0.0	12.2%	2.1%	0	281,484	60,000	3,830
Christchurch Junior	65.0	8.3	0.0	13.2%	1.7%	0	326,815	49,500	4,266
Hamworthy Park Junior	43.8	10.2	0.0	9.5%	2.2%	0	215,254	61,000	3,526
Haymoor Junior	57.6	7.4	0.0	16.0%	2.1%	0	161,523	44,500	2,032
Mudeford Junior	22.7	7.0	0.0	8.7%	2.7%	0	120,002	42,000	3,441
OakdaleJunior	47.2	5.3	0.0	10.7%	1.2%	0	240,836	31,500	4,438
Ocean Academy Poole	47.4	10.8	0.0	15.6%	3.6%	4,875	132,969	65,000	1,433
Queen's Park Academy	42.4	3.8	0.0	8.9%	0.8%	0	288,049	22,500	6,260
Stourfield Junior	82.6	17.3	0.0	17.9%	3.8%	11,267	297,487	104,000	2,343
Junior	611.2	98.5	0.0	12.1%	1.9%	17,279	3,034,808	591,000	3,999

School	SEN support	EHC plan	Resource Base Places	% of pupils with SEN Support	% of pupils with EHCP (excluding bases)	Total Funding 22-23	100% MFG & MPPFL adjustments plus notional SEN	EHCPs x £6k = notional SEN budget required for EHCPs	amount per SEN support remaining in notional SEN
	Α	В	С	D = A/NOR	E = (B- C)/NOR	F	G	H= (B-C) x £6k	I = (G-H) / A
St Joseph's Catholic Primary	28.6	4.6	0.0	13.2%	2.1%	0	96,861	27,500	2,427
St Joseph's Catholic Primary	49.3	9.8	0.0	12.9%	2.6%	0	162,146	58,500	2,101
St Mary's Catholic Primary	62.3	8.6	0.0	15.1%	2.1%	0	206,088	51,500	2,480
Avonwood Primary	50.5	13.6	0.0	9.2%	2.5%	0	378,660	81,500	5 <i>,</i> 884
Bearwood Primary & Nursery	23.6	2.4	0.0	10.8%	1.1%	0	69,858	14,500	2,347
Bishop Aldhelm's CE Primary	81.2	17.2	0.0	12.6%	2.7%	0	340,374	103,000	2,925
Burton CE Primary	44.6	7.3	0.0	13.5%	2.2%	0	168,056	44,000	2,783
Christ The King Catholic Primary	63.4	7.7	0.0	17.1%	2.1%	0	295,996	46,000	3,942
Corpus Christi Catholic Primary	60.1	9.0	0.0	13.9%	2.1%	0	184,200	54,000	2,167
Elm Academy	86.8	9.3	0.0	19.5%	2.1%	0	452,206	55,500	4,569
Heatherlands Primary	98.1	10.1	0.0	15.7%	1.6%	0	354,731	60,500	3,000
Heathlands Primary Academy	42.0	6.4	0.0	23.0%	3.5%	4,171	204,536	38,500	3,953
Highcliffe St Mark Primary	58.7	15.4	0.0	9.0%	2.4%	0	502,265	92,500	6,985
Hill View Primary Academy	46.2	6.7	0.0	7.6%	1.1%	0	423,769	40,000	8,313
Hillbourne Primary	31.8	8.4	0.0	4.9%	1.3%	0	104,364	50,500	1,697
Jewell Academy Bournemouth	46.0	11.8	0.0	11.3%	2.9%	2,600	321,337	70,500	5,453
Kings Park Academy	45.1	15.1	0.0	6.9%	2.3%	0	335,030	90,500	5,424
Kingsleigh Primary	148.4	23.0	0.0	17.6%	2.7%	7,042	411,845	138,000	1,845
Kinson Academy	32.3	3.4	0.0	15.2%	1.6%	0	93,472	20,500	2,257
Longfleet CE Primary	85.0	3.8	0.0	13.6%	0.6%	0	412,657	22,500	4,590
Malmesbury Park Primary	82.2	25.3	12.0	11.9%	1.9%	0	286,458	151,500	1,642
Manorside Academy	45.8	16.2	10.0	11.0%	1.5%	0	217,973	97,000	2,644
Moordown St. John's CofE Primary	71.9	10.7	0.0	17.2%	2.5%	0	241,927	64,000	2,474
Muscliff Primary	90.7	14.0	0.0	14.9%	2.3%	0	411,811	84,000	3,616
Pokesdown Community Primary	64.4	4.8	0.0	15.5%	1.1%	0	181,604	28,500	2,377
Somerford Primary Community	58.5	8.6	0.0	26.1%	3.8%	5,579	140,239	51,500	1,517
St James CofE Primary	46.1	16.0	0.0	11.2%	3.9%	10,400	216,477	96,000	2,614
St Katharine's CofE Primary	40.9	8.7	0.0	9.4%	2.0%	0	315,764	52,000	6,446
St Luke's C of E Primary	63.8	3.4	0.0	14.7%	0.8%	0	204,574	20,500	2,884
St Mark's CofE Primary	50.9	10.5	0.0	12.2%	2.5%	0	250,688	63,000	3,686

School	SEN support	EHC plan	Resource Base Places	% of pupils with SEN Support	% of pupils with EHCP (excluding bases)	Total Funding 22-23	100% MFG & MPPFL adjustments plus notional SEN	EHCPs x £6k = notional SEN budget required for EHCPs	amount per SEN support remaining in notional SEN
	Α	В	С	D = A/NOR	E = (B- C)/NOR	F	G	H= (B-C) x £6k	I = (G-H) / A
St Michael's CofE Primary	103.1	11.4	0.0	15.8%	1.8%	0	274,980	68,500	2,003
St. Walburga's Catholic Primary	36.6	2.7	0.0	8.7%	0.6%	0	253,701	16,000	6,498
Talbot Primary	65.5	8.7	0.0	10.8%	1.4%	0	313,039	52,000	3,985
The Epiphany	52.6	8.8	0.0	12.5%	2.1%	0	283,382	52,500	4,391
The Priory CE	27.7	6.2	0.0	13.3%	3.0%	2,654	71,573	37,000	1,250
Bayside Academy	61.5	4.8	0.0	23.6%	1.8%	0	182,577	28,500	2,505
Twynham Primary	29.6	5.4	0.0	13.5%	2.5%	0	77,213	32,500	1,511
Winton Primary	98.5	10.3	0.0	11.7%	1.2%	0	523,742	61,500	4,693
Primary	2,274.1	369.4	22.0	13.0%	2.0%	32,446	9,966,171	2,216,500	3,408
St Edward's Roman Catholic/CofE, Poole	168.1	32.3	0.0	15.2%	2.9%	5,363	493,231	194,000	1,780
Avonbourne Girls' Academy	123.4	3.3	0.0	12.9%	0.3%	0	541,540	20,000	4,226
Bournemouth	35.1	6.3	0.0	3.0%	0.5%	0	425,940	37,500	11,072
Bournemouth for Girls	89.6	4.8	0.0	7.5%	0.4%	0	444,903	28,500	4,648
Broadstone Middle	76.9	28.8	15.0	11.6%	2.1%	0	308,748	173,000	1,765
The Cornerstone Academy	105.7	22.8	0.0	18.8%	4.1%	14,842	457,735	137,000	3,035
Corfe Hills	110.0	21.1	0.0	12.2%	2.3%	0	341,344	126,500	1,953
Glenmoor Academy	109.7	13.3	0.0	12.3%	1.5%	0	330,226	79,500	2,286
Avonbourne Boys' Academy	139.6	5.4	0.0	20.1%	0.8%	0	425,067	32,500	2,812
Highcliffe	131.6	22.1	0.0	8.7%	1.5%	0	635,985	132,500	3,826
LeAF Studio	58.1	5.3	0.0	13.3%	1.2%	0	134,582	32,000	1,766
Magna Academy	137.0	23.8	0.0	14.6%	2.5%	0	453,593	143,000	2,267
Oak Academy	95.0	15.0	0.0	19.5%	3.1%	6,933	431,212	90,000	3,592
Parkstone Grammar	172.7	6.1	0.0	14.1%	0.5%	0	482,881	36,500	2,585
Poole Grammar	138.9	6.0	0.0	11.5%	0.5%	0	474,129	36,000	3,154
Poole High	372.3	21.4	0.0	19.8%	1.1%	0	843,832	128,500	1,921
St Aldhelm's Academy	216.1	26.3	0.0	26.2%	3.2%	17,117	679,624	158,000	2,414
The Bishop of Winchester Academy	216.7	35.6	14.0	18.6%	1.8%	0	612,117	213,500	1,840
The Bourne Academy	158.9	47.8	0.0	16.8%	5.0%	31,092	612,578	287,000	2,049
The Grange	68.0	20.9	0.0	18.6%	5.7%	13,596	322,641	125,500	2,899
Twynham	206.1	35.7	0.0	11.4%	2.0%	0	629,887	214,000	2,018

School	SEN support	EHC plan	Resource Base Places	% of pupils with SEN Support	% of pupils with EHCP (excluding bases)	Total Funding 22-23	100% MFG & MPPFL adjustments plus notional SEN	EHCPs x £6k = notional SEN budget required for EHCPs	amount per SEN support remaining in notional SEN
	Α	В	С	D = A/NOR	E = (B- C)/NOR	F	G	H= (B-C) x £6k	I = (G-H) / A
Winton Academy	186.4	20.2	0.0	20.1%	2.2%	0	443,559	121,000	1,730
Secondary	3,115.8	424.3	29.0	14.2%	1.8%	88,942	10,525,356	2,546,000	2,561
Livingstone Academy	51.0	6.8	0.0	17.8%	2.4%	0	106,033	40,500	1,285
Parkfield	86.0	21.8	0.0	17.4%	4.4%	14,138	263,278	130,500	1,544
St. Peter's	222.5	57.8	0.0	11.4%	2.9%	16,792	629,768	346,500	1,273
All-through	359.5	86.3	0.0	13.1%	3.1%	30,929	999,080	517,500	1,340
Alls	6,889.0	1,051.4	56.3	13.2%	1.9%	171,763	26,901,513	6,308,500	2,989

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# SCHOOLS FORUM



Subject	Dedicated Schools Grant (DSG) Outturn 2022-23
Meeting Date	26 <sup>th</sup> June 2023
Executive Summary	The report considers the end of year position for the DSG budget 2022-23 at a net in-year deficit of £15.5 million. This is against a budgeted deficit of £16.7 million. The £1.2 million underspend relates to high needs expenditure. Whilst there are some signs that trends in high-cost placements have slowed and mainstream schools taking more EHCPs, the delays in assessments have impacted with the number of plans funded 158 FTE less than budgeted. The accumulated deficit has grown as a result from £20.3 million to £35.8 million at March 2023, with this required to be carried forward and recovered from future DSG allocations.
Recommendations	To note the contents of the report.
Reasons for Recommendations	To update schools forum on the DSG financial position
Portfolio Holder(s):	Councillor Richard Burton – Children and young People
Corporate Director	Cathi Hadley
Report Author (s)	Steve Ellis, Management Accountant email: <u>steve.ellis@bcpcouncil.gov.uk</u>
Wards	Council-wide
Classification	For Information

### Summary DSG Outturn 2022-23

- 1. The DSG in-year deficit for 2022-23 is £15.5 million (£1.2 million less than the £16.7 million budgeted). This is in addition to the cumulative £20.3 million deficit brought forward to give an overall cumulative deficit at 31 March 2023 of £35.8 million.
- 2. The growing deficit continues to be the result of unfunded pressures in high needs. The higher underspend compared with the £0.4 million forecast at the end of quarter three is largely due to delay in the issuing of education health and care plans (EHCPs) which has delayed expenditure.
- 3. The early years block was overspent by £0.1 million this year due to a pressure on the SEN inclusion element of the formula.
- 4. The table below summarises the DSG outturn for 2022-23

### Table 1: Summary DSG Outturn 2022-23

			Funding	Spend	Net
	Budget	£000's	-21,434	21,434	0
Early Years	Actual	£000's	-20,397	20,512	115
	Variance	£000's	1,037	-922	115
	Budget	£000's	-237,357	237,357	0
School Block	Actual	£000's	-237,357	237,266	-91
	Variance	£000's	0	-90	-90
Control Cohool Comisso	Budget	£000's	-1,978	1,978	0
Central School Services Block	Actual	£000's	-2,036	2,026	-10
DIOCK	Variance	£000's	-58	48	-10
	Budget	£000's	-54,697	71,408	16,711
High Needs Block	Actual	£000's	-54,361	69,874	15,512
	Variance	£000's	336	-1,534	-1,198
	Budget	£000's	-315,466	332,176	16,711
Total DSG	Actual	£000's	-314,151	329,678	15,527
	Variance	£000's	1,315	-2,498	-1,184

### DSG Income 2022-23

- 5. A net reduction in funding of £1.0 million in the early years block is largely the result of the reduced take up of the free entitlements from the falling birth rate. This includes an estimate of £0.8 million that is expected to be included when the final early years allocation is published in June/July 2023.
- 6. The central school services block allocation was increased (£58,000) after the funding for historical commitments was restored.
- 7. As previously reported, the high needs block allocation was reduced in year by £0.336m due to the recalculation of the import / export adjustment.
- 8. School block funding is fixed from the start of the year.

### DSG Expenditure 2022-23

9. Expenditure for each block is summarised in the appendix.

### Early Years Block Spend

10. Overall, the funding payments made to early years providers is significantly less than budgeted due to demographic changes. Table 2 below shows the revised funding allocation and spend to show the detailed budget variances.

Table 2: Breakdown of early years block spend against funding 2022-23

Early Years Expenditure	Funding	Spend	Variance
2 Year Olds	£2,241,992	£2,349,459	£107,467
3 & 4 Year Olds	£16,725,977	£16,500,999	-£224,978
SEN Inclusion Fund	£501,095	£1,159,596	£258,501
Transfer from Schools Block	£400,000		
Central Expenditure	£184,859	£203,037	£18,178
Prior Year Adjustment	£70,146	£14,887	-£55,259
Disability Access Fund	£100,800	£75,200	-£25,600
Early Years Pupil Premium	£171,695	£208,424	£36,729
Total	£20,396,564	£20,511,603	£115,039

11. The pressure on the SEN element of the formula reported in January reduced slightly but underlines the need for additional funding to support the current level of SEN children in early years provision. Overall, the early years block has a deficit of £0.1 million for 2022-23 (after the 0.4m transfer from the schools block).

### **Schools Block Spend**

- 12. The mainstream schools funding formula was paid to mainstream schools and recouped by the ESFA as per the formula set in January 2023.
- 13. Growth funding payments were £73,000 less than budgeted. Rates bills were £17,000 less than budgeted.

### **Central Schools Services Block Spend**

- 14. The cost of schools forum has reduced due to the continuation of virtual meetings throughout the year.
- 15. The overspend on the central schools block expenditure is matched by the restoration of the historic commitments funding to the DSG allocation. The additional funding was spent against ex-ESG services. In addition, spend was re categorised between school admissions and EX-ESG services.

### **High Needs Block Spend**

- 16. The underspend in the high needs block (and the movement since the forecast in the January 2023 report) is largely the result of funding fewer than expected EHCPs.
- 17. Table 3 below summarises the high needs variances:

### **Table 3: High Needs Block Variances**

	2022-2	23 <mark>(under)</mark> / overs	spend
Expenditure Area			Average
	FTE	Cost £	Top-Up £
Total Independent & Non-Maintained (INMSS)	(221.13)	(3,635,060)	28,024
Total Post 16	(286.51)	(390,778)	10,296
Special Schools	127.72	1,062,984	(888)
Total Mainstream and Special Units	264.89	2,298,804	724
Other (AP / therapies and bespoke packages / Pre-school)	(43.39)	935,266	6,191
Teachers Pay & Pensions Grant & SSG*		(877,788)	
Total EHCPs	(158.42)	(606,571)	702
Centrally commissioned SEN services (including places)		(618,797)	
Total SEN Expenditure		(1,225,369)	
AP Expenditure	(4.38)	(309,630)	
TOTAL High Needs Block Spend Variances		(1,534,999)	
Funding reduction in-year (import/export adjustment)		335,596	
NET VARIANCES		(1,199,403)	

\* supplementary school grant

- 18. In total 158 fewer full time equivalent (FTE) plans were funded than budgeted. Had timeliness been at the desired level, the number of FTE funded plans would have increased by up to 14% from 2021-22, whereas only a 10% increase was budgeted.
- 19. Action to remove the backlog and improve timeliness will increase spend significantly moving forward. Work is underway to revise forecasts for the new financial year and an update will be brought to the next schools forum.
- 20. Independent placements were £3.2m less than budget (after the surplus schools block was notionally used to increase this budget line), with state schools spend (once adjusted for the use of supplementary grant) £2.0m higher, suggesting progress is being made to improve the proportion of placements made in the state sector.
- 21. Despite this shift, the average cost of a placement (excluding place funding) was £702 more than budgeted at £17,672 due to significant fee increases for the INMSS and bespoke providers.
- 22. Centrally commissioned contracts such as SALT, HVSS, and place funding were £0.6m less than budgeted, largely due to the SALT contract being over budgeted (£0.4m). In addition, £0.2m of place funding allowed for new place creation was not used.

### Legal Implications

23. It is a requirement of the Council to monitor budgets during the financial year and for schools forum to be informed of the DSG outturn.

### **Background Papers**

Previous schools' forum papers are available at the link below:

http://ced-pri-cms-02.ced.local/ieListMeetings.aspx?Committeeld=149&\$LO\$=1

### Appendix

Presentation of detailed DSG outturn budget variances for 2022-23.

# Appendix – DSG Outturn 2022-23

Budget Monitoring	Early	Schools	Central	High	Total	Act	ual
	Years £000's	£000's	Services £000's	Needs £000's	Budget £000's	Outturn £000's	Variance £000's
DSG 2 year olds NFF	-2,447				-2,447	-2,242	205
DSG 3 year olds NFF	-18,360				-18,360	-17,412	948
DSG Pupil Premium	-126				-126	-172	-46
DSG Disability Access Fund	-101				-101	-101	0
DSG Prior Year					0	-70	-70
DSG NFF School Block		-234,570			-238,108	-238,108	0
DSG Premises		-1,699				0	0
DSG Growth Fund NFF (final)		-1,839				0	0
Block Transfer	-400	751	0	-351	0	0	0
DSG High Needs Block				-52,399	-52,399	-52,063	336
DSG Central School Services Block			-1,978		-1,978	-2,036	-58
SupplementaryGrant				-1,947	-1,947	-1,947	0
Total Funding	-21,434	-237,357	-1,978	-54,697	-315,466	-314,151	1,315
Providers - 2 year olds	2,247				2,247	2,357	110
Providers - 3 and 4 Year olds	17,875				17,875	16,507	-1,368
Providers SEN top up grants	900				900	1,161	261
Early Years Pupil Premium	126				126	208	82
Disability Access Fund	101				101	75	-26
Early Years LA duties	185				185	203	18
Mainstream Schools Formula		236,844			236,844	236,826	-17
Growth Fund - budget		513			513	440	-73
School Admissions			423		423	387	-36
Servicing Schools Forum			10		10	1	-9
Ex ESG Services (all schools)			1,006		1,006	1,100	94
Commitments - Premature retirements			17		17	17	0
Commitments - ASD Base / other			275		275	274	-1
Licences Purchased by DfE			247		247	247	0
Place Funding				13,509	13,509	13,325	-184
Top up Funding - State Sector				17,647	17,647	21,060	3,413
Top up Funding - Independent/NMSS				22,867	22,867	19,667	-3,199
Top up Funding - Post Schools				5,866	5,866	5,456	-410
Top up Funding - Pre schools				52	52	65	13
Top up Funding - Excluded Pupils/AP				1,492	1,492	1,205	-286
Commissioned Services including Outreach				1,737	1,737	1,338	-398
Hospital Education Top up				100	100	58	-42
Bespoke SEN /Therapies				4,097	4,097	4,919	822
Support for Inclusion				146	146	74	-72
Special Schools Teachers Pay& Pension Grants				761	761	774	13
Spend relating to supplementary grant				1,400	1,400	509	-891
School block surplus				351	351	0	-351
Early Years Central SEN support				626	626	615	-11
SensoryImpaired Service				758	758	808	50
Total Expenditure	21,434	237,357	1,978	71,408	332,176	329,678	-2,498
In-year (Surplus) / Deficit	0	0	0	16,711	<b>16,711</b>	15,527	-1,184
(Surplus) / Deficit bf	-				20,743	20,317	
(Surplus) / Deficit cf					37,454	35,844	

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## Bournemouth, Christchurch and Poole Schools Forum

### Forward Plan

### June 2023

- DSG Outturn 2022-23
- Notional SEN & Exceptional Circumstances
- Forward Plan

### September 2023

- Quarter 1 DSG Budget monitoring 2023-24
- DSG Announcements for 2024-25
- High Needs Block Update
- Reconstitution of the Schools Forum
- Forward Plan

### November 2023

- Quarter 2 DSG Budget monitoring 2024-25
- Draft High Needs Budget 2024-25
- School Funding Consultation 2024-25
- Early Years Funding 2024-25
- High Needs Block Update
- Forward Plan

### January 2024

- DSG Settlement and Budget 2024-25 (including Q3 23-24 monitoring)
- School Funding 2024-25
- Early Years Formula 2024-25
- Looked After Children Pupil Premium Arrangements 2024-25
- Forward Plan Refresh

### June 2024

- DSG Outturn 2023-24
- High Needs Block Update
- Forward Plan

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